TITLE: Roads and land tenure mediate the effects of precipitation on forest cover change in the Argentine Dry Chaco

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ACKNOWLEDGMENTS

We thank Marcela Román and Martín Aguiar for providing valuable comments on a previous version of this manuscript. Jim Grace, Jonathan Lefcheck, and Bill Shipley provided assistance with statistical modeling. This work was carried out with the aid of grants from ANPCyT and the Inter-American Institute for Global Change Research (IAI) CRN3095 (Bridging Ecosystem Services and Territorial Planning (BEST-P)): A southern South American initiative), which is supported by the US National Science Foundation (Grant GEO- 1128040). CONICET and UBA also provided funding through undergraduate and graduate scholarships to S.A. All authors declare no conflict of interest

1 ABSTRACT

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3 Dry forests are among the most threatened ecosystems globally, due to agricultural 4 expansion driven by the increasing demand for food, fibers, and energy in developed and 5 emerging countries. Among these, the forests of the South American Gran Chaco are one of 6 the global deforestation hotspots. The Argentine Dry Chaco has been the focus of several 7 studies that assess the factors that drive forest conversion. However, these studies do not 8 describe the causal relationships among these drivers and seldom use existing theory to 9 select drivers. Here we employ a theory-driven approach to test the relative merits of 10 alternative and complementary hypotheses to explain the drivers and mechanisms 11 explaining the unequal spatial distribution of forest loss and maintenance in the Argentine Dry Chaco from 2000 to 2010. Using structural equation modeling, we quantified the direct 12 13 and indirect effects of multiple drivers and compared the explanatory power and parsimony 14 of these alternative hypotheses, i.e. the biophysical, infrastructure, socio-demographic, 15 institutional, and the integration of them. For both forest loss and maintenance, the model 16 containing infrastructural drivers had the best balance between parsimony and explanatory 17 power. Integrated models, comprising a combination of drivers, had the highest explanatory power ($R^2=0.81$ for forest maintenance, and $R^2=0.58$ for forest loss). We show that 18 19 biophysical constraints operate directly and indirectly: soil suitability had direct effects on 20 forest cover maintenance, while precipitation affected it both directly and indirectly through 21 influencing the institutional (land tenure) and infrastructure (road density). Indigenous 22 communities positively affected forest maintenance both directly and indirectly mediated 23 by non-private land tenure. Our results suggest that disentangling the structure of the 24 relationships among drivers could increase our capacity for understanding and steering 25 land-use change. Furthermore, policies for halting deforestation might increase their 26 effectiveness by accounting for the mechanisms that underlie forest loss and maintenance.

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KEYWORDS: Deforestation; structural equation modeling; subtropical dry forests; land use change; land cover change

31 1. INTRODUCTION

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33 Increasing demand for food, fibers, and energy in developed and emerging countries is 34 primarily being supplied by the expansion of agriculture into tropical and subtropical 35 forests of developing countries, and its intensification (De Sy et al., 2015; Gibbs et al. 2010; Graesser et al., 2015). Preserving the high biological and cultural diversity of these 36 37 agricultural frontier regions requires effective policies to halt deforestation. The design and 38 implementation of these anti-deforestation policies needs to take into account the 39 particularities of regional socio-ecological contexts at multiple spatial scales, and therefore 40 understanding when, where, how fast and why deforestation is taking place becomes 41 critical (Meyfroidt, 2016). The capacity of scientists to answer "when", "where" and "how fast" has increased enormously due to technological advances in remote sensing and 42 43 techniques for spatial data analyses. However, progress regarding the "why" has lagged for 44 at least four reasons. First, theoretical generalizations in land system science have had little 45 progress (Meyfroidt et al. 2018). Second, these theories have been seldom confronted with 46 empirical evidence regarding the drivers of land-use and land-cover change in most agricultural frontier regions (Geist and Lambin, 2002) and, generally, lack a multiple-47 48 working-hypotheses method (Elliot and Brook, 2007; Rosen, 2016). Third, in particular for forests, the forest transition theory has dominated theoretical discussions in the last decade, 49 but its generalizability has raised doubts (Perz, 2007; Volante and Paruelo, 2015) since 50 51 forest dynamics are highly complex and context-dependent (Lambin and Meyfroidt, 2010, 52 Mastrangelo and Aguiar, 2019). Fourth, most studies analyze some of the drivers that cause 53 particular land changes but do not describe the relationships among them to disentangle potential causal mechanisms (Meyfroidt, 2016). Thus, more inquiry is needed to 54 disentangle the complex social-ecological processes that explain land use change, 55 56 particularly in modern commodity frontiers.

57 The Argentine Dry Chaco is a global deforestation hotspot (Hansen et al. 2013) 58 where many studies have described the drivers underlying deforestation. These previous 59 attempts to explain the spatial distribution of deforestation in ADC have assessed either the 60 effects of proximate drivers at intermediate resolution (~ 1 km, Gasparri et al., 2015; 61 Piquer-Rodríguez et al., 2018; Volante et al., 2016) or the association with large-scale

trends at the sub-regional scale (Hoyos et al., 2013.; Zak et al., 2008). In the northern 62 63 portion of ADC, logistic regression analyses showed that proximity to deforested areas was 64 the main location factor influencing the distribution of deforestation (Volante et al., 2016), 65 while the distance to towns was the main spatial determinant of the distribution of 66 cultivated land (Gasparri et al. 2015). By employing a spatial net returns model, Piquer-67 Rodríguez et al. (2018) suggest that forest conversion in the Argentine Chaco is not very 68 sensitive to economic returns, and that environmental factors such as aridity, slope, and soil 69 suitability where among the most important drivers of woodland to cropland or grassland 70 conversion in the Argentine Chaco. Correlational analyses showed that accelerated 71 agricultural expansion in the southern portion of ADC was associated to increases in 72 precipitation (Hoyos et al., 2013), in synergy with technological and socio-economic trends 73 (Zak et al., 2008). Other reports found that deforestation was highly associated with 74 soybean and cattle ranching expansion (Fehlenberg et al., 2017; Gasparri et al., 2013), 75 which are themselves distributed mainly in relation to precipitation patterns 76 (Houspanossian et al.; 2016). Although previous studies have explored many of the drivers of deforestation at different spatial scales, they have seldom described the institutional and 77 78 socio-demographic factors that underlie deforestation with a quantitative approach. This 79 might be related to the fact that many of the data related to these drivers are not available 80 with high spatial resolution. Moreover, to our knowledge, none of the previous studies have 81 described the factors that are related to forest cover maintenance. Therefore, a regional 82 analysis of the drivers of forest cover loss and maintenance, including institutional and 83 socio-demographic factors, might shed light on processes that have not received much 84 attention.

85 In general, studies that seek to describe, explain or predict the drivers of land-use 86 change proceed in the following way (Busch and Ferretti-Gallon, 2017). First, a list of 87 potential drivers is selected, generally based on previous studies and in some cases from theories. Second, the correlation among drivers (i.e. collinearity) is generally avoided by 88 89 excluding the ones that are correlated and have low explanatory power in bivariate 90 relationships with the dependent variable (e.g. forest cover, deforestation rate). Finally, a 91 linear model including all the drivers (i.e. full model) is fitted to the data and, in some 92 cases, through a stepwise approach, a minimum adequate model is selected. Regarding

93 initial variables selection, land use science has had a high propensity to disconnect 94 empirical and theoretical research, with abundant empirical data from case studies on the 95 one hand, and some classic but not always empirically-tested theories on the other hand 96 (Meyfroidt et al., 2018). The second and third steps of data selection and model 97 specification explained above suggest that for reducing complexity and avoiding statistical 98 problems, studies of the drivers of land-use change rarely explore underlying causal 99 mechanisms (i.e. direct and indirect relationships among drivers and outcomes, Meyfroidt, 100 2016). Hence, in order to increase and assemble the scattered knowledge of the processes 101 underlying land-use change, it has been suggested that empirical studies should be theory-102 driven (Meyfroidt et al., 2018) and causal mechanisms must be explored (Meyfroidt, 2016). 103 Thus, starting from theory might contribute to make explicit many of the assumptions used 104 in previous studies, and combining them with structural models can improve their 105 articulation and shed light on novel causal mechanisms. Structural equation modeling is a 106 statistical method that is widely used in natural in social sciences for disentangling 107 complex, direct and indirect, associations between variables (Shipley 2016; Tarka 2018). To our knowledge, this method is currently not widely used in land system science 108 109 (Meyfroidt, 2016).

110 The objective of this paper is to employ a theory-driven approach to test the relative 111 merits of alternative and complementary hypotheses regarding the factors that drove the unequal spatial distribution of forest cover change in the Argentine Dry Chaco (Vallejos et 112 113 al., 2015) from 2000 to 2010 (i.e. the last period of deforestation unregulated by the State). 114 We employed Structural Equation Modeling (SEM) to assess the potential direct and indirect causal effects underlying forest cover change in the ADC.. Besides, we used 115 116 information theory (i.e. AIC) to compare and rank the multiple hypotheses in terms of their 117 goodness of fit, explanatory power and parsimony. Under a multiple-working-hypotheses 118 framework, and for conducting Structural Equation Modeling, data must ideally be collected after determining causal models or hypotheses to avoid defining potential causal 119 120 relationships that are spurious and not based on current knowledge and theory (Pearl and 121 Mackenzie, 2018; Platt, 1964). However, as we mostly relied on secondary data, we only 122 present hypotheses and causal models for drivers for which data was available and describe 123 the ones that were not included because of data limitations in the discussion. Through this

124 analytical approach, we assessed the generality or context-dependence of many middle-125 range theories, i.e. contextual generalizations that describe chains of causal mechanisms 126 underlying land use and cover change (Meyfroidt et al. 2018). In the following section, we 127 describe the study area and afterward present the theory-driven hypotheses and predictions 128 that guided our analysis grouped in different models (i.e. biophysical, infrastructure; socio-129 demographic, institutional, and integrated).

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131 **2. STUDY AREA**

133 The Dry Chaco is the largest tract of Neotropical dry forest, and after the Amazon, it is 134 the second-largest continuous forest in South American (Portillo-Quintero and Sanchez-135 Azofeifa, 2010), and is currently a global deforestation hotspot (Hansen et al. 2013). The 136 Argentine fraction of this ecoregion (62 %), the Argentine Dry Chaco (ADC), spans 78 137 Mha. The study area comprises 89 departments (third-level administrative units) that 138 encompass the Argentine Dry Chaco ecoregion (Olson et al. 2001). We retained the 139 departments that had more than two-thirds of their area within this ecoregion (Figure 1). 140 The ADC is a wide sedimentary plain interrupted in some sections of its western and 141 southern limit by mountain ranges of north-south direction. The temperature decreases from 142 north to south, with mean annual values varying between 18 and 21°C (Minetti, 1999). 143 Precipitation is highly seasonal with a monsoonal pattern, and with lowest values in the 144 center and southwest (450 mm) and highest to its northeastern and northwestern fringes 145 (1000-1200 mm, see S1). The high potential evapotranspiration determines that the area 146 generally has water deficits, particularly between May and October (Houspannosian et al., 147 2015). Soils are mainly mollisols and alfisols, formed by fluvial and aeolian deposits, and 148 are generally deep and fertile (Moretti et al. 2019). Vegetation is mainly comprised of 149 xerophytic forests, and to a lesser extent by savannas and grasslands (Oyarzabal et al., 150 2018).

151 The Argentine Dry Chaco (ADC) is bio-culturally rich, being originally inhabited by 152 25 indigenous groups of 6 language families, then settled by Spanish descendants in the late 153 19th century, followed by the arrival of European immigrants in the early 20th century, and 154 in the last decades by extra-regional capitalized farmers who acquired large tracts of land

(Morello et al., 2005). Nowadays, these historical inhabitants coexist, sometimes in conflict
(Morello et al., 2005, Aguiar et al., 2016), with capitalized farmers, which determines the
high social diversity of the ADC (Baldi et al., 2015; Vallejos et al. 2019). Although the
ADC has the highest proportion of rural population in Argentina, its population density is
relatively low (Paolasso et al., 2012). Moreover, some areas of the ADC have the highest
levels of poverty of Argentina (Longhi, 2014).

161 From the 1990s, a combination of economic (i.e. rising international demand for food, 162 national currency devaluation), technological (i.e. arrival of the glyphosate-resistant GM 163 soybean and zero-till agriculture) and climatic changes (i.e. precipitation increases over 164 semiarid lands) stimulated land privatization and large-scale agricultural expansion in the 165 ADC (Gasparri and le Polain de Waroux, 2015; Grau et al., 2005; Hoyos et al. 2013; Zak et 166 al., 2004). In addition, the intensification of agriculture in the Pampas region displaced beef 167 cattle production to more peripheral areas of Argentina including the Chaco (Fehlenberg et 168 al. 2017; Goldfarb and Zoomers, 2013; Paruelo et al., 2005). In the ADC, capitalized 169 farmers and extra-regional investors seized these favorable conditions and converted forests to grow annual crops (primarily soybean) and pastures, leading to annual deforestation rates 170 171 of 1-1.5% between 2000 and 2010 (Vallejos et al., 2015). In response, a National Forest 172 Law was passed in 2007 and its main policy instrument, i.e. provincial land-use zoning, 173 started to be implemented in 2009 and 2010 (Aguiar et al., 2018; Camba Sans et al., 2018; 174 le Polain de Waroux et al., 2016; Nolte et al., 2017b). Until then, land-use decisions, mostly 175 oriented to profit maximization, were only constrained by biophysical (e.g. availability of 176 suitable lands), infrastructure (e.g. accessibility), socio-demographic (e.g. presence of rural 177 population) and institutional factors (e.g. property regimes). Land-use changes that were 178 unregulated prior to the forest law led to spatially unequally distributed deforestation, with 179 departments (third-level administrative units) with high deforestation rates and others with 180 stable forest cover (Figure 1).

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Figure 1. Study area: (A) Location of the Dry Chaco in Argentina and South America,
(B) Forest loss (i.e. deforestation rate) in the Argentine Dry Chaco at the department scale,
(C) Forest maintenance (i.e. proportion of remnant forest) in the Argentine Dry Chaco at
the department

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3. THEORY-DRIVEN HYPOTHESES

191 **2.1. Biophysical:** Development of rainfed mechanized extensive agriculture occurs in areas of fertile soils, flat terrain, and abundant rainfall (Ellis and Ramankutty, 2008). In 192 193 commercial farming, unlike subsistence agriculture, the location of food production and consumption can be spatially decoupled, which enlarges the potential agricultural area and 194 variability of biophysical conditions for satisfying demand (Mather and Needle, 1998). 195 196 Hence, forest conversion generally occurs in areas with better agro-climatic conditions in a 197 process that is commonly known as agricultural adjustment (Jadin et al. 2016; Mather and Needle, 1998). In the ADC, the strong rainfall gradient determines a high heterogeneity for 198

199 agricultural production. However, during the study period, rainfed commercial agriculture 200 had the potential to expand virtually all over the ADC, since annual crops (primarily 201 soybean and maize) could be sown in the sub-humid fringes and drought and heat-tolerant 202 pastures in the semiarid core (Houspanossian et al., 2016, Murray et al., 2016). 203 Nevertheless, we expect that between 2000 and 2010, deforestation in ADC should have 204 advanced preferentially over departments with lands more suitable for rainfed and 205 mechanized agriculture. We expect deforestation rates to be higher with higher 206 precipitations and soil suitability, and lower slope. We expect the inverse relationships for 207 remnant forests.

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209 **2.2. Infrastructure:** The location and level of development of built infrastructure is a 210 major driver of the distribution of cultivated land. Early theorists proposed that the location 211 of the cultivated land is a function of transport costs and thus, of distance to markets (Von 212 Thünen, 1826). This theory predicts that agriculture in homogeneous environments expands 213 concentrically to towns/markets from suburban to more remote rural areas. This hypothesis 214 is easily verified when the destiny of agricultural production is local markets. However, in 215 the context of globalizing food systems, teleconnections among distant production and 216 consumption locations weaken the predicted relationship. The liberalization of trade and 217 higher transport efficiency allows consumption in affluent economies to be supplied by 218 agricultural regions with higher land availability and lower production costs (Meyfroidt et 219 al., 2013). This is the case for soybean production in ADC, which is exported mainly to 220 Asia and Europe to feed pig and poultry, and also as biofuel (Goldfarb et al., 2013; Sly, 221 2019). Nevertheless, agricultural production for export has to be transported to port to be 222 shipped to distant destinies, and ports can take the magnetic role of markets in Von 223 Thünen's theory (Fujita and Krugman 1995). In addition to cost-effectiveness to transport 224 outputs, the location of investments for capitalized farmers in ADC is also influenced by 225 accessibility to agricultural inputs (Gasparri et al., 2015; Piquer-Rodríguez et al., 2018). 226 Agricultural retailers and other forums where farmers gather to source and exchange inputs 227 are located in towns, and farmers thus tend to locate their enterprises in proximity to each 228 other close to towns (Garrett et al. 2013). This behavior leads to the formation of 229 agglomeration economies, where governments and farmers build new primary and

secondary roads to facilitate transport to markets and port, and diffusion of technology and
knowledge (Fujita and Krugman 1995, Garrett et al. 2013, Richards 2018). Therefore, we
expect deforestation in ADC from 2000-2010 to have advanced preferentially over
departments with higher accessibility to port and agglomeration economies, proxied by
road density. We expect the inverse relationships for remnant forests.

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2.3. Socio-demographic: Diverse theories have been proposed to understand the 236 237 population-environment nexus (Sherbinin et al. 2007). Neo-Malthusians theories propose 238 that unchecked population growth unavoidably leads to environmental degradation and poverty (Gray et al. 2005; Sherbinin et al. 2007). Boserupians theories, on the other hand, 239 240 propose that population growth leads to land-use intensification, due to higher availability 241 of labor and higher demand per unit area, which improves human and environmental 242 conditions (Boserup 1965, Lambin and Meyfroidt 2010). Political ecologists propose that 243 this nexus has to be analyzed by disaggregating the social system and its characteristics 244 (e.g. power relations among social actors), rather than using aggregate population measures 245 (Gray et al. 2005). In this way, in many areas of the world, those people more dependent on 246 the environment (e.g. the rural poor, such as indigenous communities) are not necessarily 247 those that degrade more and can even be those with stronger intrinsic and extrinsic 248 incentives for conservation (Brondizio and Le Tourneau, 2016; Garnett et al. 2018). These 249 different theories can all prove right for specific places, spatial scales and times in history. 250 From the '60s to the '80s, global deforestation was mostly driven by small-scale and labor-251 intensive agriculture, and deforestation frontiers expanded as the population increased 252 (Rudel et al. 2009). Since the '90s, deforestation in the main tropical frontiers (i.e. Amazon, 253 Cerrado, and South-Eastern Asia) was not coupled to population change but instead 254 explained by the expansion of large-scale and capital-intensive agriculture into forests 255 (Rudel et al. 2009). Moreover, deforestation and the expansion of land and labor-extensive 256 agriculture were associated with rural depopulation in some frontier regions of Latin 257 America, in a process that some authors refer to as neoliberal frontiers (Branstorm et al. 258 2009; Hecht 2005). The neoliberal frontiers hypothesis has been suggested to have 259 similarities with previous theories that describe the association between rural depopulation 260 and forest cover changes, such as the hollow frontiers (Casetti and Gauthier, 1977; Sloan

2007). Nowadays, in the ADC, deforestation is driven by large-scale and labor-extensive
agriculture in a context of high rural social diversity, poverty and economic inequality
(Mastrángelo and Aguiar, 2019; Matteucci et al. 2016; Sacchi and Gasparri, 2015).
Therefore, we expect deforestation in ADC from 2000-2010 to have advanced
preferentially over departments with low and stable or decreasing rural population, and low
indigenous population. We expect the inverse relationships for remnant forests.

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268 **2.4. Institutional:** State institutions such as national and provincial governments formulate 269 policies that directly or indirectly influence the pace and distribution of agricultural expansion and deforestation (Nolte et al., 2017). State institutions employ different 270 271 mechanisms to regulate access and accumulation of productive land by different social 272 actors (Araujo et al., 2009; Ribot and Peluso, 2003). One mechanism is by keeping the land 273 under State property, for instance, in the form of protected areas such as National or 274 Provincial Parks. There is abundant evidence on the positive effect of protected areas on 275 avoiding deforestation (Andam et al., 2008; Blackman et al., 2017; Nolte et al., 2013). 276 Other mechanisms are those by which State institutions control who has a legal/secure 277 tenure of land and who does not, which indirectly provide incentives and disincentives, 278 respectively, to invest in agricultural production (Cáceres, 2015; le Polain de Waroux et al., 279 2018). The evidence on the effect of land tenure (in)security on deforestation is inconsistent 280 and highly context-dependent (Busch and Ferretti-Gallon, 2017; Robinson et al. 2014, 281 Robinson et al. 2018). On the other hand, State institutions can deregulate access and 282 accumulation of land by private actors and hence stimulate capital concentration and 283 creation of economies of scale, more efficient for agricultural development (Geist and 284 Lambin, 2002; Koop and Tole, 2001). To our knowledge, the effect of land concentration 285 on deforestation has not been evaluated so far in the ADC. We expect deforestation in ADC 286 from 2000-2010 to have advanced preferentially over departments where State institutions 287 have weakly attempted to formalize land tenure and concentration, and establish protected 288 areas and capitalized farmers have strongly invested in land acquisition. We expect 289 deforestation rates to be higher with a lower protected area, lower land tenure insecurity 290 and land concentration. We expect the inverse relationships for remnant forests.

292 2.5. Integrated: Previously described drivers are related to each other in causal 293 mechanisms, where some have both direct and indirect effects (i.e. mediated by other 294 drivers) on forest loss and maintenance. The theory of agglomeration economies described 295 in the infrastructure hypothesis has an underlying circular causality model (Garrett et al., 296 2013): Agglomeration economies occur near cities where biophysical and transportation 297 conditions are relatively superior to adjacent areas and were land privatization and/or 298 accumulation is more feasible. Afterward, the more suitable comparative conditions 299 incentivize more farmers to move to the region, where the interaction among these, and 300 other supply chain actors, generates conditions where the positive externalities of 301 agglomeration offset the negative effects of competition for resources (labor, land, Fujita & 302 Krugman, 1995; Garrett et al., 2013). Thus, we expect to find a higher road density in areas 303 more suitable for agriculture, where the relationship between them is mediated by previous 304 agricultural expansion, a process that we did not include in our models. Therefore, 305 precipitations and soil suitability might have an indirect effect on forest cover change 306 mediated by road density. We also expect to find lower tenure insecurity in areas more suitable for agriculture since private tenure is generally a condition for agribusiness 307 308 expansion. Thus, precipitations and soil suitability might also have an indirect effect on 309 forest cover change by influencing land tenure.

310 The history of occupation of the ADC has had several stages, from hunter-gatherer's indigenous communities to capitalized agribusiness-oriented farmers (Morello et al., 2005). 311 312 Nowadays, several of these stages coexist in space (Morello et al., 2005). Through time, 313 agriculture expansion has displaced other uses (e.g. hunting, timber, and non-timber forest 314 products extraction, low-intensity cattle ranching) to less suitable areas, both in terms of 315 biophysical conditions and accessibility (Morello et al., 2005). Thus, we expect to find a 316 higher proportion of rural population, generally associated with indigenous and peasant 317 communities with insecure land tenure, in departments with lower road density and worst biophysical conditions. 318

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4. MATERIALS AND METHODS

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322 For each department, we collected data from different secondary sources (Table 1)323 including several government agencies and open-access databases (e.g. Fick and Hijmans,

- 324 2017; Vallejos et al. 2015). All variables were scaled at the department level. GIS
 325 operations were conducted in QGIS and R (Raster package, Hijmans 2016). See S1 for a
 326 complete description of the variables and a correlation matrix including all the variables.
- 327 scale.

Variable	Description	Units	Source
Deforestation rate	Mean annual deforestation for the 2001-2010 period	-	Vallejos et al., 2015
Remnant forest	The proportion of initial forest cover remaining in 2010	proportion (0-1)	Vallejos et al., 2015
Precipitation	Mean annual precipitation	mm/year	Fick and Hijmans, 2017
Soil suitability	Soil agricultural suitability	1-100	INTA, 1990
Slope	Mean slope	degrees	Jarvis et al., 2008
Road density	Sum of the road length within each department	1/km	IGN, 2000
Distance to the export port	Distance to the port of the city of Rosario	km	IGN, 2000
Rural population	The proportion total population that was rural population in 2001	proportion (0-1)	INDEC, 2010
Rural population growth	Inter-census (2001-2010) rate of rural population change	-	INDEC, 2010
Rural poverty	The proportion of rural households with unsatisfied basic needs in 2001	proportion (0-1)	INDEC, 2010
Indigenous population	The proportion of the rural population that was considered indigenous in 2001	proportion (0-1)	INDEC, 2010
Land concentration	Gini index of the size of agricultural farms	0-1	INDEC, 2002
Non-private land tenure	The proportion of total agricultural farms that lack defined boundaries	proportion (0-1)	INDEC, 2002
Protected area	The proportion of the department area under some protection scheme	proportion (0-1)	SAyDS, 2010

Table 1. Description of the datasets used in the analysis. All variables were extracted or scaled at the department level. See SI, Figures

329 S1 and Figure S2 for a complete description of the variables.

330 We conducted confirmatory path analysis to evaluate the empirical support of the 331 different hypotheses related to forest loss and maintenance (Lefcheck, 2016; Shipley, 332 2009). An increasingly used method for conducting these analyses is Structural Equation 333 Modelling (SEM), which recently has been extended for modeling response variables with 334 non-normal distributions (i.e. Remnant forest, binomial distribution) and feasible for small 335 datasets under a local estimation approach (piecewise SEM, Grace et al., 2012; Lefcheck, 336 2016). The two major advantages of SEMs over traditional regression techniques are (Fan 337 et al. 2016, Lefcheck 2016, Shipley 2016): (1) that variables can appear as both predictors 338 and responses as part of different paths between subsystems of the network, therefore it 339 allows assessing the relationship between predictors and describing direct and indirect 340 relationship (mediation) between variables and (2) that it includes a diagram where paths or 341 arrows relating variables represent hypothesized causal relationships. Therefore it 342 potentially allows departing from the phrase "correlation does not imply causation" in those 343 cases where the hypothesized relationships are derived from previous knowledge (Shipley 344 2016). Other methods such as simultaneous regression models (Lesschen et al. 2005) or cointegration (Rodriguez-García et al. 2020) can also account for mutual influence among 345 346 variables, but the addition of the graphical representation of the relationship among 347 variables, and the importance of theory for defining causation, is not included in these approaches. 348

Since our dataset is relatively small (N=89), to avoid overfitting, we reduced the 349 complexity of the integrated model in a stepwise procedure. Through this stepwise, 350 approach we aimed to comply with the rule of thumb that indicates that the ratio of the 351 352 number of samples to the number of variables should be above five (Grace et al. 2015; First, we fitted models for the biophysical, infrastructure, socio-353 Lefcheck 2016). 354 demographic and institutional hypotheses, which we call partial models. Afterward, we 355 fitted the integrated model, which only included the statistically significant variables 356 (p<0.05) in the four partial models. Stepwise procedures can be highly idiosyncratic for 357 identifying and retaining important variables through model selection (Whittingham et al. 358 2006). Therefore, we also fitted a full model including all the drivers and estimated the 359 relative importance of drivers through multimodel selection, to assess whether important 360 drivers were not retained in the stepwise procedure (Burnham and Anderson 2002).

Relative importance was estimated through Akaike weights (Symonds and Moussalli,
2011) using MuMInf R package (Barton 2009).

363 For each response variable, we compared the models (i.e. hypotheses) in terms of 364 their explanatory power R^2 (explanatory power), AICc (balance between explanatory power 365 and simplicity), and goodness of fit indicators such as Fisher's C and the number of 366 significant paths not included in the models (i.e. the proportion of significant missing paths, 367 "PMP"). Fisher's C is a test of directed separation (Shipley, 2009) that is compared with a 368 χ 2-distribution. This test identifies all k possible "missing paths", which are all the 369 variables not explicitly linked in model formulation and thus expected to be statistically 370 independent. As an example, if A causes B and B causes C, the absence of a direct effect of 371 A on C is the missing path (k). So, the test calculates the probability (*Pi*) that A has no 372 direct effect on C after accounting for the indirect effect of A on C (direct effect of A on B 373 multiplied by the direct effect of B on C). To evaluate the consistency of the hypothesized 374 relationships, the test of directed separation (C) is calculated by combining the p-values 375 (*Pi*) of all missing paths (*k*'s):

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$$C = -2\sum_{i=1}^{\kappa} \ln(pi)$$

The C statistic has an approximated χ^2 distribution with 2k degrees of freedom (Shipley 377 378 2009; 2013). The path model or hypothesized causal relationship between variables, is 379 considered to not reproduce well the data if the p-value (C) is lower than the chosen 380 significance threshold (typically $\alpha = 0.05$). In the example, this would mean that there still 381 exists a direct effect of A on C despite the controlled indirect effect of A on C through B. 382 This procedure was carried out using piecewiseSEM package in R (62; V. 3.2.2, R 383 development core team 2015). The models of each path were built using linear and 384 generalized linear models (gls and glm functions of R core package) and fit using 385 maximum likelihood. Partial models that do not include relationships among different 386 drivers (e.g. biophysical, infrastructure, and institutional) are equivalent to a standard linear 387 regression. The piecewiseSEM package provides several measures of goodness of fit such 388 as the C statistics and AICc (corrected for small sample size) for the whole model, the 389 pseudo R² (Nakagawa and Schielzeth, 2013) for each endogenous variable, and the 390 standardized effect and statistical significance of each modeled relationship among variables. For each path, we checked for multicollinearity by assessing the correlation matrix (Figure SI.3) and avoiding $|\mathbf{r}| < 0.7$ (Dormann et al. 2013) and also by calculating Variance Inflation Factor (VIF, Zuur et al. 2009). None of the predictors included in the equations of our analysis had a VIF higher than 2.5, a conservative cutoff (Zuur et al. 2009). Also, for each path, we performed residuals analysis with standard procedures for linear models and using the DHARMa package when the response variable had non-normal distribution (Hartig 2017).

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5. RESULTS AND DISCUSSION

5.1.Multi-model comparison and description

403 **4.1.1. Biophysical.** For both response variables (forest loss and maintenance), this was the 404 partial model with the highest explanatory power (Table 2). This indicates that, between 405 2001 and 2010, the major constraints to deforestation in the ADC were biophysical, and 406 that forests were conserved in areas relatively less suitable for agriculture or cattle ranching 407 on sown pastures. Precipitation had larger effects on forest loss (positive effect) and 408 maintenance (negative effect) than soil quality, while slope did not have a significant effect 409 (Figures 2 and 3). The ADC is a wide sedimentary plain with only sparse sloped terrain, so 410 this homogeneity could explain why the average slope does not play a significant role in 411 controlling the rate of deforestation at the department level. For the northern ADC, several 412 studies suggest that precipitation was not the main driver of deforestation, and although the 413 effects of biophysical controls have diminished in the last decades, soil suitability was an 414 important driver for determining the spatial distribution of forest conversion during the past decade (Gasparri et al. 2015; Píquer-Rodríguez et al. 2018; Volante and Paruelo 2016). For 415 416 the Dry Chaco, Houspanossian et al. (2015) proposed that water availability (ratio of mean 417 annual precipitation and potential evapotranspiration) did not influence the spatial 418 distribution of deforestation for the 2001-2015 period. Instead, they suggest that water 419 availability determines post-conversion land use, as wetter areas are allocated to crops and 420 drier to pastures, a result that is also reinforced by the study of Piquer-Rodríguez et al. 421 (2018). On the other hand, for the southern portion of the ADC, Zak et. al (2008) and 422 Hoyos et al. (2013) suggest that precipitation had an important influence in driving the

423 conversion of forests. Our study shows that overall, biophysical constraints were important 424 drivers of forest cover change in the ADC during 2001-2010. Forest conversion was higher 425 in areas with better agro-climatic conditions. This suggests a process of agricultural 426 adjustment, where agriculture progressively concentrates on the most suitable areas (Grau 427 et al. 2008; Jadin et al. 2016; Mather & Needle, 1998). Large areas are still suitable for crop and pasture expansion (Gasparri et al., 2015); therefore, considering only biophysical 428 429 constraints, we would expect continuing deforestation in the ADC.







433 Figure 2. Partial and integrated models of forest cover loss (Deforestation rate) in the 434 Argentine Dry Chaco (ADC). Blue-complete and red-dashed lines indicate positive and negative significant relationships, respectively. Gray dashed lines indicate non-significant 435 436 relationships (p>0.05). The thickness of the arrows in significant relationships is

- proportional to the magnitude of the effect (overlaid on the line). ***P<0.001; **P<0.01;
 *P<0.05. The integrated model is comprised by those drivers that were significant in partial models.



Figure 3. Partial and integrated models of forest cover maintenance (Remnant forest) in the
Argentine Dry Chaco (ADC). Blue-complete and red-dashed lines indicate positive and
negative significant relationships, respectively. Gray dashed lines indicate non-significant
relationships (p>0.05). The thickness of the arrows in significant relationships is
proportional to the magnitude of the effect (overlaid on the line). ***P<0.001; **P<0.01;
*P<0.05. The integrated model is comprised by those drivers that were significant in partial
models.

Response variable	Model	Indicator					
		AICc	\mathbb{R}^2	Fisher C	p-value	PMP	
Mean annual deforestation rate	Biophysical	110.83	0.44	93.01	0	0.37	
	Infrastructure	81.55	0.28	73.07	0	0.30	
	Socio-demographic	176.80	0.17	158.98	0	0.42	
	Institutional	135.56	0.17	124.83	0	0.55	
	Integrated	222.37	0.58	58.11	0.20	0.08	
	Full	263.43	0.58	-	-	-	
Proportion of remnant forest	Biophysical	65.56	0.61	50.16	0.09	0.37	
	Infrastructure	27.74	0.44	21.46	0.37	0.4	
	Socio-demographic	107.41	0.25	92.01	0	0.37	
	Institutional	193.75	0.35	180.72	0	0.25	
	Integrated	207.06	0.81	50.19	0.47	0.07	
	Full	76.50	0.81	-	-	-	

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Table 2. Model comparison in terms of explanatory power (R²), the balance between
explanatory power and simplicity (AICc) and fit between the model and the data (Fisher C
and p-value). PMP represents the proportion of significant missing paths in the model.
Models with lower AICc have a better balance between explanatory power and parsimony.
Models with p-value>0.05 represent a good fit between the model and the data.

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4.1.2. Infrastructure. In terms of explanatory power, drivers associated with infrastructure 457 458 comprised the second most important model for explaining the spatial variability of forest 459 loss and maintenance in the ADC (Table 2). Nevertheless, for both response variables, the 460 infrastructure model had lower AICc than the biophysical (Table 2). Thus, this partial 461 model with only one statistically significant variable (road density), explained forest cover 462 change with the best balance between parsimony and explanatory power. Departments with more roads had less remnant forest and higher deforestation rates (Figures 2 and 3). Road 463 464 density was spatially correlated with medium-large size towns (>2000 inhabitants), so our 465 results are similar to what previous studies reported for the 2001-2010 period (Gasparri et al., 2015; Piquer-Rodríguez et al., 2018; Volante et al., 2016). Volante et al., (2016) and 466 467 Piquer-Rodríguez et al. (2018) also suggest that land use change in the Chaco was

468 explained by a contagious effect (proximity to already cleared areas are more prone to be
469 converted), and this was ultimately related to the proximity to towns that provide inputs for
470 agricultural activities (e.g. fertilizers, pesticides, seeds) and services (e.g. harvesting,
471 accommodation). This is congruent with the theory of new geographical economics applied
472 to agricultural frontiers (Garrett et al. 2013).

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474 4.1.3. Socio-demographic. As expected, higher deforestation rates and lower remnant 475 forests were associated with a lower rural population, lower growth rates, and with a lower 476 proportion of indigenous population. In turn, opposite to expected, lower rural population 477 growth was associated with higher poverty in 2001. In the ADC, changes in population are 478 mostly determined by the migratory balance, rather than by the slowly declining rate of 479 natural population growth (Paolasso et al., 2012). The rural poor in the ADC often migrate 480 to urban areas in search of better living conditions, and thus departments with higher 481 poverty tend to have higher emigration rates and therefore a lower population growth 482 (Matteucci et al., 2012). Such gradual abandonment of rural areas in poorer departments was associated with higher deforestation (Figure 2). Grau et al. (2008) argued that the 483 484 emigration of the rural poor is rooted in lower land-use efficiency and results from 485 displacement by more efficient, large-scale capitalized farmers. Other studies suggested 486 that rural-urban migrations were mainly the result of direct evictions of poor peasants and 487 indigenous communities from their lands by capitalized farmers searching for new lands to 488 expand their activities (Cáceres, 2015; Goldfarb and van der Haar, 2016).

489 The aggregated scale of our analysis does not allow shedding light on the processes 490 described above and others occurring at smaller scales such as the movement of rural 491 population to other frontiers or near cities within a given district. However, the facts that a 492 widespread decrease in rural population has taken place during the study period (Figure 493 SI.1), and that deforestation was higher in areas where rural population decreased (Figure 494 2) and remnant forest is higher in departments with higher rural population (Figure 3), 495 might suggest that rural population changes in the ADC appear to be more a consequence 496 of land-use dynamics rather than a cause. Moreover, as suggested by other studies, rural 497 population in the ADC is mainly comprised of smallholders that generally do not convert 498 forests (Baldi et al. 2015, Marinaro et al. 2017), and deforestation is highly driven by extra499 local actors which employ little rural labor force (le Polain de Waroux et al., 2018, 500 Mastrángelo et al. 2019). Thus, our findings, and those of previous studies, suggest that the 501 neoliberal frontier dynamics might take place in the ADC (Branstorm et al. 2009; Hecht 502 2005). Despite the low explanatory capacity of the socio-demographic models, the evidence 503 suggests that Neo-Malthusian and Boserupian models are not very useful for explaining the 504 population-deforestation nexus in the ADC as suggested by other studies (le Polain de 505 Waroux et al., 2018; Mastrangelo and Aguiar, 2019; Saachi and Gasparri 2015). However, 506 more studies at higher spatial resolution are needed to better understand the relationship 507 between socio-demographic conditions and land use change in the ADC, such as rural-508 urban migrations and land-use displacement by different actors.

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510 4.1.4. Institutional. Institutional aspects related to land governance and its private 511 appropriation and accumulation had a low influence on forest loss and moderate influence 512 on forest maintenance in the ADC (Figure 2 and Figure 3). Departments with lower non-513 private land tenure had higher forest conversion. This suggests that more forest is 514 maintained in departments where agricultural farms do not have defined limits by fences, 515 which has also been recently described at a more detailed spatial scale (Marinaro et al. 516 2020). In the ADC, the areas with non-private land tenure represent approximately 27% of 517 the agricultural farms (the remaining is fenced, see Figure S1.1 for its spatial distribution) 518 and are generally associated with peasant and indigenous communities (Goldfarb and van 519 der Haar, 2016). In some cases, these lands are claimed by extra-regional (national and 520 international) capitalized farmers (i.e. land grabbing, Cáceres, 2015; Goldfarb and van der 521 Haar, 2016), which often increases social unrest in rural areas (Aguiar et al., 2016). Other 522 forms of land tenure, such as the recognition of ancestral and communal land tenure of the 523 areas currently occupied by peasant and indigenous communities, could contribute to 524 conserve forest and address social unrest by avoiding violent evictions. Conservation 525 policies similar to this have proven to be one of the most effective alternatives for reducing 526 deforestation in the Amazon (Blackman et al. 2017; Haijar et al. 2020; Nolte et al. 2013). A 527 recent study has suggested that these strategies have not been effective in a portion of the 528 ADC for reducing deforestation (Ceddia and Zepharovich, 2017). However, this study 529 alerts that the amount of land-titled to indigenous communities was small and that titling may have induced preventive deforestation to prevent external land claims (Ceddia and
Zepharovich, 2017). Therefore, although our results suggest that the presence of indigenous
communities may have positive conservation outcomes as suggested by a recent global
study (Garnet et al. 2019), the recognition of their ancestral land tenure as a way to inhibit
deforestation requires further inquiry in the ADC.

535 Regarding conservation through protected areas, the non-significance of this driver 536 on reducing deforestation rates could reflect the low proportion of protected areas in the 537 ADC (Brown et al., 2006) and be also related to the motivations that underlie conservation. 538 Baldi et al. (2016) suggest that the primary motivation determining the spatial location of 539 protected areas in South America was "opportunity", i.e. where agricultural suitability is 540 low. Moreover, the National Forest Law that was enacted after the period that we analyzed 541 here has the same flaws, and which effectiveness for reducing deforestation remains 542 unclear (Aguiar et al. 2018). Areas with higher restrictions to deforestation are generally 543 located in regions with low opportunity costs (Aguiar et al., 2018; Nolte et al., 2017b). 544 Therefore, the expansion of protected areas through National Parks or the Forest Law in areas with high agricultural suitability could be an effective mechanism for halting 545 546 deforestation as suggested by the finding of several studies (Camba Sans et al. 2018; Nolte 547 et al. 2017b, Piquer-Rodríguez et al. 2018). This has proven to be an effective strategy in 548 other commodity frontiers, such as the Amazon (Nolte et al. 2013), but is highly contingent 549 on government interests and ideology (Abessa et al. 2019). Finally, our analysis suggests that the level of land concentration (i.e. Gini index) at the department scale did not have a 550 551 significant effect on forest loss or maintenance. Yet, this does not necessarily suggest that the size of the landholdings is unrelated to the rates of deforestation, since other studies 552 553 report that there was a positive relationship between them in the Gran Chaco and other 554 agricultural frontiers of South America during the past 25 years (Graesser et al. 2018). 555 However, a comprehensive analysis of the relationship between farm size, land 556 concentration, and land cover change would require a more spatially detailed analysis for 557 which updated cadastral information is lacking for most of the ADC. Moreover, a historical 558 perspective on land tenure dynamics in the region is needed to better understand the 559 differences among provinces, departments, and frontiers.

561 **4.1.5.** Integrated. Geographical patterns of forest cover change in the ADC resulted from 562 the interaction between multiple drivers. These results reinforce and expand the theoretical 563 implications of the partial models. As expected, precipitations had a negative significant 564 effect on non-private land tenure, and this had a positive significant effect on remnant 565 forest (Figure 3), but not on deforestation rate (Figure 2). Departments with higher 566 precipitation also had higher road density and, similarly to the partial infrastructure model, 567 more roads were positively associated with higher deforestation rates and less remnant 568 forest. Thus, the effect of precipitation on remnant forests occurred in a direct way, but also 569 indirectly mediated by non-private land tenure and road density. These associations were 570 partially the same for forest loss, on which non-private land-tenure did not have a 571 significant effect (Figure 2), and therefore non-private land tenure might not be a driver that 572 stops deforestation. The associations among drivers might suggest that the circular causality 573 model of agglomeration, derived from the new economic geography theory (Fujita and 574 Krugman 1995), could be taking place in the ADC (Garrett et al. 2013, Richards 2018). 575 According to this theory, agglomeration economies occur near cities where biophysical and transportation conditions are relatively superior to adjacent areas, and therefore give place 576 to a circular causality model or positive feedback loop of agglomeration (Garrett et al. 577 578 2013). Moreover, the indirect effect of precipitation on remnant forest mediated by non-579 private tenure and road density suggest that the circular causality model of agglomeration might include institutional aspects besides infrastructure (Figure 3). Thus, the favorable 580 581 conditions that trigger the agglomeration feedback loop might include institutional aspects 582 related to land tenure besides biophysical and infrastructure (Faingerch et al. 2021; 583 Marinaro et al. 2020). Under this context, the agglomeration might be directly or indirectly 584 promoted by private (e.g. farmers and other supply chain actors) and government actors 585 (e.g. land "colonization" offices), where their interaction might promote land privatization 586 (Faingerch et al. 2021) and road expansion. It is important to remark that the association 587 between precipitation and land tenure is probably mediated by past agricultural expansion, 588 a process that we did not include in our models. Hence, untangling these processes requires 589 further inquiry and a long-term perspective, since they are the result of historical changes in 590 land tenure and accessibility for which, unfortunately, open-access and good quality 591 cadaster information, is still lacking in the ADC. Hence, further studies should assess the 592 processes and spatial determinants that underlie land privatization. In the context of recent 593 studies that assess the fencing and privatization of land (Faingerch et al. 2021; Marinaro et 594 al. 2020), this would imply assessing if land with better agroclimatic accessibility 595 conditions is privatized first and also understanding the cognitions of different actors 596 involved in the process. A similar approach could be employed for better understanding the 597 processes that explain the spatial distribution of road expansion and the paving of existing.

598 Non-private land tenure was higher in departments with a higher rural population 599 with an important proportion of indigenous households (Figure 2 and Figure 3). However, 600 the data did not support our expectation that rural population, and indigenous households, 601 are associated to worst biophysical and accessibility conditions (Figure 2 and Figure 3). 602 Thus, at the regional scale, indigenous communities are not necessarily occupying lands 603 with low suitability for the expansion of agriculture and cattle ranching. However, within 604 departments, particularly large ones, there can be many contrasting situations and thus, 605 more detailed spatial analyses are needed. Overall, the absence of an indirect effect of 606 biophysical conditions on forest loss and maintenance mediated by socio-demographic drivers suggests that the neoliberal frontier hypothesis in the ADC might be independent of 607 608 the environmental conditions (Hecht, 2005; Sloan, 2007). This means that socio-609 demographic conditions (i.e. proportion of rural population) and dynamics (i.e. rural 610 population change) in the ADC might not be necessarily determined by biophysical 611 conditions as many Neo-Malthusian theories suggest (Sherbinin et al. 2007). However, the 612 magnitude of the effect of socio-demographic drivers on forest cover change is not very strong. Therefore, our study sheds light on potential associations that require further inquiry 613 614 for understanding the complex relationships between them, land cover and biophysical 615 factors at more detailed spatial and temporal scales.

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4.1.6. Multi-model comparison. The comparison of the individual effects of drivers in the
partial and integrated models allows assessing their relative contribution when different sets
of drivers are included. For example, the effect of precipitation on remnant forest in the
integrated model (-2.49, Figure 3) is almost half of that in the biophysical model (-4.69,
Figure 3), suggesting that about half of the effect of that variable might be mediated by its
effects on land tenure and road density. The opposite occurs with the influence of

623 indigenous population on remnant forests, which is higher in the full model (4.35, Figure 3)
624 than in the partial model (3.37, Figure 3), reinforcing the contribution of this variable to
625 forest maintenance. Thus, excluding correlated drivers, as most studies do, might avoid
626 multicollinearity but also reduces our comprehension of land use changes which are
627 complex processes determined by the interaction of multiple factors.

628 Accounting for indirect effects through SEM increased the capacity to explain forest loss and maintenance in comparison to partial models (Table 2). However, as expected, 629 630 there was a clear trade-off between explanatory power and simplicity of models, as models containing all statistically significant drivers (integrated models) were those with higher R^2 631 632 but also AICc. Furthermore, they also presented the highest fit to data (p-value, and 633 Fisher's C, Table 2), whereas partial models are incomplete descriptions of the mechanisms 634 that drive forest change in the ADC since they have missing relationships among drivers 635 (PMP, Table 2). For both forest cover loss and maintenance, the explanatory capacity of the 636 integrated models is not equal to the additive contribution of the partial models (Table 2). 637 This indicates that multiple drivers interact in a non-additive fashion and that some of them influence forest loss and maintenance in the ADC in both direct and indirect ways. This 638 study reports an explanatory capacity (range pseudo $R^2 = 0.17-0.81$) that is within the range 639 640 of previous studies regarding the drivers of deforestation in the ADC [Gasparri et al. (2015): $R^2 = 0.13-0.31$; Piquer-Rodríguez et al. (2018): $R^2 = (0.11-0.25)$; Volante et al. 641 (2016): $R^2 = (0.19-0.61)$]. However, these comparisons should be interpreted with caution 642 643 since the differences in spatial scale and methods (e.g. statistical method, goodness of fit 644 estimation) preclude a comprehensive analysis.

645 The set of drivers that significantly affected forest loss and maintenance were 646 generally similar, although with an opposite sign. This suggests that the drivers of forest 647 cover change over the short term (rates of deforestation) and over the medium term 648 (remnant forest) might be similar (Figures 2 and 3). However, there were some notable 649 differences. While non-private land tenure was a significant driver explaining forest 650 maintenance, it did not have an inhibitory effect on the deforestation rate. Both models were also similar in terms of the order of partial models concerning their explanatory 651 652 capacity (R^2) and balance between this and simplicity (AICc, Table 2). The infrastructure 653 model had the lowest AICc while the biophysical had the highest explanatory capacity.

654 This corresponds to most of the previous literature suggesting that biophysical conditions 655 (precipitation and soil suitability) and infrastructure (roads and distance to markets) are the 656 main direct spatial determinants of deforestation in the ADC between 2001 and 2010 657 (Fehlenberg et al., 2017; Gasparri et al., 2015; Hoyos et al., 2013; Piquer-Rodríguez et al., 658 2018; Volante et al. 2016; Zak et al., 2008). The previous analyses of drivers at a finer resolution (1 km², e.g. Gasparri et al., 2015; Piquer-Rodríguez et al., 2018; Volante et al. 659 660 2016) allowed for a more accurate spatial match between forest cover changes and biophysical and infrastructure factors. However, analyses at coarser resolution (e.g. 661 662 department), such as ours, allow for including underlying drivers such as institutional and 663 socio-demographic ones. Therefore, studies investigating multi-scalar drivers of land-use 664 change should be encouraged in the ADC and other commodity frontiers. Moreover, there 665 are other drivers, not included in our analysis, which should be explored in further studies such as land prices, and grain storage infrastructure, and also a description of some drivers 666 667 (e.g. land tenure, road density) for not only the beginning of the study period but also its 668 temporal change.

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5.2. Novelty, limitations, and caveats of the analytical approach

671 In this study, we employed a theory-driven approach to evaluate the merits of multiple 672 hypotheses regarding the causal mechanisms underlying forest cover change in the ADC. 673 For this, we used Structural Equation Modeling and information theory. The explicit 674 derivation of hypotheses from theory and previous knowledge is a way for land system 675 science to organize knowledge and for assessing the generality or context-dependence, of 676 middle range theories (Meyfroidt et al. 2018). The comparison of multiple hypotheses is 677 important for understanding complex phenomena such as land-use change, which are 678 generally the result of multiple interacting drivers. Thus, our approach might be useful for 679 avoiding biased support for theories, and for promoting a better balance between the 680 theoretical and empirical developments within land system science. Although our results 681 might not be easily extrapolated to other modern commodity frontiers, further studies 682 should explore the similitudes and differences among them regarding the causal mechanism 683 underlying forest cover change. These multi-region studies are fundamental for better 684 understanding and governing deforestation in a global, telecoupled world (Magliocca et al.685 2018).

686 Structural Equation Modelling has been scarcely used in land system science for 687 assessing the drivers of land-use change (Meyfroidt 2016, e.g. Lang et al. 2018). Although 688 this modeling approach allows describing the complex association among drivers, it is 689 impossible to capture all the processes and, therefore, some confounders may exist as in 690 other modeling approaches. The main limitations and caveats of this approach, in comparison with traditional linear modeling, are potentially higher endogeneity (i.e. the 691 order of causal relationships could be inverse), higher model complexity, and the risk of 692 693 wrongly inferring causation from correlation. Endogeneity should not be a major concern in 694 our models, as our explanatory variables are generally chronologically ordered or clearly 695 exogenous (e.g. precipitations, soil suitability). One specific relationship where causation 696 might by reciprocal is the one between non-private land tenure and road density. Therefore, 697 while explaining the relationship between these drivers, and forest cover change, we have 698 not assumed any order of causation. Moreover, although endogeneity is an important statistical concern, the explicit derivation of the order of causation from theories and 699 700 previous knowledge, might be a first step towards reducing it. Regarding complexity, our 701 integrated models could be poorly fitted since the sample size is relatively small for models 702 with so many parameters. To reduce the complexity of the integrated models we employed 703 a stepwise procedure that did not exclude important drivers (Supporting information 2). 704 Finally, concerning causation, structural equation modeling explicitly defines a direction of 705 causation among variables, for which previous knowledge is critical, as in other approaches 706 used for describing causation in social-ecological systems (e.g. counterfactual analysis, 707 cointegration) which all rely on an a-priori causal model (Ferraro et al., 2018; Rodriguez-708 García et al. 2020). The best strategy to tackle causation in land system science likely 709 results from combining a multiple-working-hypothesis framework with methodological 710 pluralism, at different spatial and temporal scales. For example, for enhancing the 711 inferences of our study, it could be complemented with other assessments at finer spatial 712 scales, such as counterfactual analysis and matching (Ferraro et al., 2018), and surveys and 713 interviews with stakeholders to understand the cognitions underlying their land-use

decisions (Meyfroidt, 2013). Some of these approaches and studies have already been
conducted in the ADC (Mastrángelo et al. 2014; Nolte et al. 2017b).

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5.3.Implications for forest conservation

719 The evidence obtained here provides two main contributions relevant to territorial 720 planning and public policies in the ADC, which could also be further explored in other 721 commodity frontier regions. First, it allows identifying areas where deforestation is 722 expected to expand in the future constrained by biophysical and infrastructural factors. The 723 reduced effect of precipitation on deforestation in the integrated model suggests that 724 although some regions are particularly prone to deforestation due to their biophysical 725 conditions, this risk would be mitigated by appropriate policies for regulating land tenure 726 and for planning infrastructure (Laurance et al. 2014; Robinson et al. 2018). In line with 727 previous studies (Gasparri et al. 2015; Piquer-Rodríguez et al. 2018; Volante et al. 2016), 728 we showed that both precipitation and soil suitability have a strong and independent effect 729 on deforestation. In recent years, the main destiny of deforested areas has been shifting 730 from soybean cropping to pasture sowing (Gasparri et al., 2013), which are more tolerant to 731 water stress. Hence, areas with suitable soils are prone to deforestation despite low 732 precipitation (Houspanossian et al., 2016). As also suggested by previous studies, the 733 important effect of road density on forest cover change suggests that the expansion of 734 roads, and the paving of existing ones, should be planned considering their environmental 735 consequences (Gasparri et al. 2015). Conversely, as roads continue to expand and be paved 736 in the northern Argentine Dry Chaco, specifically in the "Impenetrable region" (western 737 Formosa, northwestern Chaco, east Salta, northeastern Santiago del Estero), deforestation 738 there is expected to continue since the region has biophysical conditions for the expansion 739 of pastureland. Moreover, the Impenetrable region is one with the highest rates of rural 740 depopulation (Figure SI.1) and our results suggest that higher forest cover is maintained in 741 areas with higher rural population. Thus, the maintenance of forests on agriculturally 742 suitable soils requires specific policies such as assigning them a higher conservation status 743 in the ongoing upgrade of the National Forest Law (Aguiar et al., 2018), expanding 744 protected areas in areas with agricultural suitability and corridors among pre-existing, and

designing and implementing public policies that increase rural entrenchment and promote
economic activities that balance production and conservation. These issues are currently
discussed in government offices (e.g. Mónaco et al. 2020), and some of them, such as
expanding protected areas and promoting sustainable ranching are taking place (e.g.
Tschopp et al. 2020).

750 Second, our study allows identifying socio-demographic and institutional conditions 751 compatible with the maintenance of forest cover, which can be fostered and enhanced to 752 promote long-term forest maintenance. The positive effect of the lack of land use 753 privatization, and of the presence of indigenous communities, on remnant forest in the 754 integrated model, suggests that the use of land by peasant and indigenous families under 755 non-private land tenure is associated with forest maintenance. This association arises from 756 the fact that in the ADC, peasant and indigenous land-use systems depend on goods and 757 services provided by native forests (e.g. forage, timber, charcoal), and thus do not usually 758 clear the forest for their livelihoods (Altrichter and Basurto, 2008; Baldi et al. 2015, 759 Marinaro et al. 2017). However, in some cases, this may be related to financial capital limitations rather than to intrinsic motivations for maintaining forests for their livelihoods 760 761 and culture. These associations suggest that under the current livelihoods and productive 762 activities of peasant and indigenous communities, the relationship between forest 763 maintenance and rural population might be reciprocal (Altrichter and Basurto, 2008; Baldi 764 et al. 2015, Marinaro et al. 2017). Overall, these insights suggest that policies supporting 765 rural to urban migrations to relieve pressure on forests in the ADC may fail to be effective 766 or even be counter-productive for forest maintenance. However, the maintenance of forest 767 cover associated with non-private land tenure may be fragile because large farmers and 768 land investors tend to grab lands with insecure tenure and dispossess less powerful actors 769 (Cáceres, 2015, Goldfarb and van der Haar, 2016). Therefore, for peasant and indigenous 770 families to become enduring stewards of the forests, and ensure their permanence in rural 771 areas, land-use policies should empower them by protecting them from land grabbing, and 772 therefore securing their access to land and their livelihoods (Blackman et al. 2017; 773 Brondizio and Le Tourneau, 2016, Piquer-Rodríguez et al. 2018; Robinson et al. 2014). 774 Thus, for increasing the effectiveness and legitimacy of the National Forest Law, its 775 upgrade should explicitly account for social conflicts related to land tenure (Seghezzo et al.

776 2017). Within this context, recent upgrades in the National Forest Law have started to 777 include the social perception of indigenous and peasant communities regarding forest 778 zoning schemes, although the legitimacy of this process has not been assessed. Moreover, 779 although most of these communities have insecure land tenure, they are still eligible to 780 access payment for ecosystem services for forest conservation (Aguiar et al. 2018). In 781 parallel to public policies, the political organization of communities has been suggested to 782 be a driver that halts deforestation (Aguiar et al. 2016), and therefore, it could be an 783 alternative pathway for reducing deforestation that is not led by the government. Finally, since the rural population in the ADC not only has insecure land tenure but also high levels 784 785 of poverty (Paolasso et al., 2012), integrated public policies oriented towards increasing 786 their quality of life (e.g. sanitation, health, education) are critical and urgent.

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6. CONCLUSION

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To our knowledge, this is the first study that uses a structural multimodel approach for 790 791 comparing alternative theoretical explanations of the processes driving forest loss and 792 maintenance in a global deforestation hotspot. During 2001-2010, forest conversion in the 793 ADC resulted from the interaction of multiple drivers operating at different spatial scales in 794 the ADC. Our results suggest that at the regional scale, the spatial distribution of forest 795 conversion was explained mainly by precipitation, soil suitability for agriculture, and 796 accessibility, whereas forest cover was maintained in areas with a higher rural population 797 generally comprised of indigenous and peasant communities lacking land titles. Our 798 findings support the notion of agricultural adjustment since areas with better biophysical 799 conditions had higher forest conversion. Moreover, in these areas with better environmental 800 conditions, we also found higher road density and land privatization, which suggest that the 801 circular causality model of economic agglomeration is taking place, and that besides 802 infrastructure and biophysical drivers it may also include institutional aspects related to 803 land privatization. However, some of these effects were not very strong and statistically 804 significant for both forest conversion and maintenance. Therefore some of these processes 805 require further inquiry. Finally, our study supports the neoliberal frontiers hypothesis, since 806 in the ADC, changes in rural demography appear to be more a consequence than a cause of 807 forest cover dynamics, as areas with higher rural depopulation had higher deforestation.

These findings might be useful for enhancing the effectiveness and equity of the National Forest Law. A more widespread use of structural models and, more broadly, causal diagrams in land system science could contribute to a better understanding of the complex interactions, moderations and mediating effects among direct and indirect drivers of land system changes.

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